

Message Text

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21

ACTION IO-10

INFO OCT-01 AF-06 ARA-06 EA-06 EUR-12 NEA-09 ISO-00 FEA-01

AGR-05 CEA-01 CIAE-00 COME-00 DODE-00 EB-07 FRB-03

H-02 INR-07 INT-05 L-02 LAB-04 NSAE-00 NSC-05 PA-01

AID-05 CIEP-01 SS-15 STR-04 TAR-01 TRSE-00 USIA-06

PRS-01 SP-02 OMB-01 XMB-02 OES-03 /134 W

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R 151445Z APR 75

FM AMEMBASSY GEORGETOWN

TO SECSTATE WASHDC 1078

INFO AMEMBASSY CARACAS

AMEMBASSY BUENOS AIRES

AMEMBASSY KINGSTON

AMEMBASSY LIMA

VAMEMBASSY MEXICOCITY 98

AMEMBASSY RIO DE JANEIRO

USMISSION USUN NEW YORK

USMISSION GENEVA

C O N F I D E N T I A L GEORGETOWN 0519

E.O. 11652: GDS

TAGS: PFOR, PORG, EGEN, UN, UNGA

SUBJECT: UNGA SPECIAL SESSION: ASSESSMENT PRELIMINARY

REF: (A) STATE 075525; (B) GEORGETOWN 0867 MAY 30, 1974

1. ASSUME GEORGETOWN SELECTED AS ACTION ADDRESSEE OF REFTEL (A) ON BASIS GUYANA'S ACTIVE ROLE IN UN ECONOMIC ISSUES (PLUS SEAT ON UNSC) RATHER THAN BELIEF GOG MIGHT BE SYMPATHETIC TO OUR APPROACH, SINCE DEPT AND USUN FULLY AWARE OF GUYANA'S CONSISTENT RECORD OF VOTING ON OPPOSITE SIDE FROM USG AND OF ITS CLOSE RAPPORT WITH NON-ALIGNED LEADERSHIP.

2. WE BELIEVE THERE IS PRECIOUS LITTLE CHANCE THAT GUYANA CAN BE
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PERSUADED THAT ITS INTERESTS IN ISSUES BEFORE SEVENTH SS LIE
ELSEWHERE THAN IN ALMOST RUBBER-STAMP IDENTITY WITH NON-ALIGNED

MOVEMENT (N.). WHENEVER EMBOFFS CONSULT WITH FONOFF COUNTERPARTS ON UN RELATED ISSUES, INITIAL RESPONSE IS VIRTUALLY AUTOMATIC QUOTE WE WILL LET YOU KNOW AFTER WE HAVE CONSULTED WITH AM COLLEAGUES UNQUOTE. WE MIGHT BE TEMPTED TO REGARD THIS AS STALLING DEVISE TO COVER TIME NEEDED TO GET DECISION FROM FONMIN AND/OR PM, EXCEPT FOR FACT THAT RAMPHAL HIMSELF VERY FREQUENTLY GIVES RESPONSE OF SIMILAR TENOR, ANDPDM BURNHAM HAS MORE THAN ONCE TOLD ME HE INTENDED TO GO ALONG WITH NAM CONSENSUS. THUS, WHILE GUYANA IS MEMBER OF NAM BUREAU AND THEREFORE OSTENSIBLY IN POSITION OF LEADERSHIP, IT GENRALLY APPEARS FROM THIS VANTAGE POINT TO BE MORE OF FOLLOWER THAN LEADER ON SUBSTANCE OF ISSUES. STILL, GUYANA HAS SHOWN CONSIDRABLE CAPACITY FOR MANEUVER AND CONCILIATION AMONG ITS MORE FORCEFUL (AND DOGMATIC) COLLEAGUES. AT LEAST WHILE RAMPHAL HAS BEEN PRINCIPAL GUYANESE SPOKESMAN, GUYANA HAS CLAIMED TO BE CHAMPION OF QUOTE MODERATION UNQUOTE WITHIN NON-ALIGNED AND THIRD WORLD GROUPS, ALTHOUGH A CLOSE EXAMINATION OF RECORD WOULD PROBABLY SUPPORT CONCLUSION THAT GUYANA HAS ENDEAVORED TO AVOID CONFRONTATION AS LONG AS COMPROMISE CAME FROM OTHER SIDE (I.E. WESTERN DC'S). THIS CERTAINLY ITS THRUST OF RAMPHAL'S POST MORTEM ON 6TH SS WITH ME LAST YEAR (REFTEL B).

3. OF THE LDC INTERESTS DISCUSSED PARA 5 REFTEL A, GUYANA WOULD GIVE HIGHEST PRIORITY TO INCREASED EARNINGS FROM BAUXITE AND SUGAR (A), AND WOULD PROBABLY REGARD OTHER LISTED INTERESTS, EXCEPT POSSIBLY B, AS SUPPORTIVE TO VARYING DEGREES. AFTER WHAT GUYANA REGARDS AS RESOUNDING SUCCESS OF ACP GROUP IN ACHIEVING ITS GOALS IN RECENT NEGOTIATIONS WITH EEC, WE BELIEVE GUYANA WILL BE MORE THAN EVER COMMITTED TO MAINTAINING SOLIDARITY AMONG LDC/NON-ALIGNED. GUYANA HAS MANAGED TO DIVERSIFY SOURCES OF EXTERNAL DEVELOPMENT ASISTANCE SO AS TO HAVE MINIMAL VULNERABILITY ON THAT SCORE, AND IT HAS NO OTHER EXPOSED FLANKS WHICH MIGHT INDUCE SECOND THOUGHTS ABOUT THE SECURITY OF GROUP ACTION.

4. REGARDING STRAINS BETWEEN CONSUMRS AND OIL PRODUCERS, PRESSURES OF HIGHER PRICES ON GUYANA OCCURRED IN FIRST HALF 1974, BUT WAS SOON RELIVED BY INCREASED SUGAR, BAUXITE AND RICE EARNINGS. PROVIDED SUGAR AND BAUXITE PRICES DO NOT GO MUCH BELOW PRESENT LEVELS, GUYANA CAN MANAGE EXCHANGE COSTS OF OIL IMPORTS HANDILY. CONFIDENTIAL
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MOREOVER,STING OF OIL-PRICE GOUGE LARGELY OFFSET BY GENERAOUS BOP LOANS FROM TRINIDAD/TOBAGO, VENEZUELA, KUWAIT AND ABU DHABI. THIS REFLECTED IN GUYANA'S FOREIGN RESERVES WHICHNOW STAND AT US DOLS 95 MILLION.

5. THERE IS SOME EVIDENCE OF RESENTMENT BY GUYANA TOWARD ROUGH-SHOD ALGERIAN TACTICS. FOR EXAMPLE, WHEN BOUTEFLIKA SCHEDULED MEETING OF NAM BUREAU IN ALGIERS WITHOUT PRIOR CONSULTATION (GEORGE-

TOWN 1926, OCT 29, 1974), RAMPHAL MANEUVERED CHANGE OF VENUE TO HAVANA. SUBSEQUENT MOVE BY ALGERIA TO CHANGE DATE OF MEETING AROUSED FURTHER RESENTMENT. HOWEVER, NEITHER ALGERIAN INSENSITIVITY NOR GUYANA'S RESENTMENT HAS REACHED POINT OF SIGNIFICANT ALIENATION. GUYANA IS LIKELY TO CONTINUE RECENT TACTICS OF DISCREETLY MANEUVERING WITHIN NAM TO BRING PRESSURE ON ALGERIA, WHILE LATTER IS APPARENTLY ABLE TO RECOGNIZE WHEN IT HAS OVER-STEPPED BOUNDS. AS WE ASSESS GUYANA'S ROLE IN NAM, IT WOULD SEEM ILLUSORY TO HOPE THAT INTERNAL DIFFERENCES WITHIN NAM CAN PROVIDE BASIS FOR WOOLING GUYANA TO MORE INDEPENDENT STANCE.

6. OUR JUDGMENT IS THAT PROSPECTS FOR GREATER GENUINE COOPERATION WILL HINGE ON USG ABILITY TO ACCOMMODATE LEGITIMATE LDC OBJECTIVES TO SUFFICIENT DEGREE AND WITH ENOUGH SPEED TO MAKE COOPERATION LOOK LIKE A VIABLE ALTERNATIVE TO CONFRONTATION. REFTEL A (PARA 6) CONTAINS SEEDS FOR THIS KIND OF APPROACH.

7. AS TO TACTICS OF CONSULTATION WITH LDC'S, WE WOULD SUGGEST EARLIEST POSSIBLE INITIATION, BEGINNING WITH BILATERAL APPROACHES TO THOSE GOVTS WE JUDGE LIKELY TO BE MOST RECEPTIVE TO OUR APPROACH (THIS DOES NOT RPT NOT INCLUDE GUYANA). NEXT STAGE, TO FOLLOW VERY SHORTLY, WOULD BE ATTEMPT TO ENGAGE REGIONAL ORGANIZATIONS (CARICOM, CACOM ANDEAN GROUP, ETC.) IN DIALOGUE. AT THIS LEVEL WE SHOULD ATTEMPT TO ASSESS WHETHER THERE WOULD BE ANYTHING TO BE GAINED FROM SEEKING DIRECT CONSULTATION WITH NAM AND/OR GROUP OF 77.
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